

Joint Appropriations Committees on
Justice and Public Safety

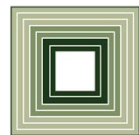
**Department of Public Safety
Division of Adult Correction—Prisons**

In-Prison Programs

Alcoholism and Chemical Dependency Programs

Correction Enterprises

March 13, 2019



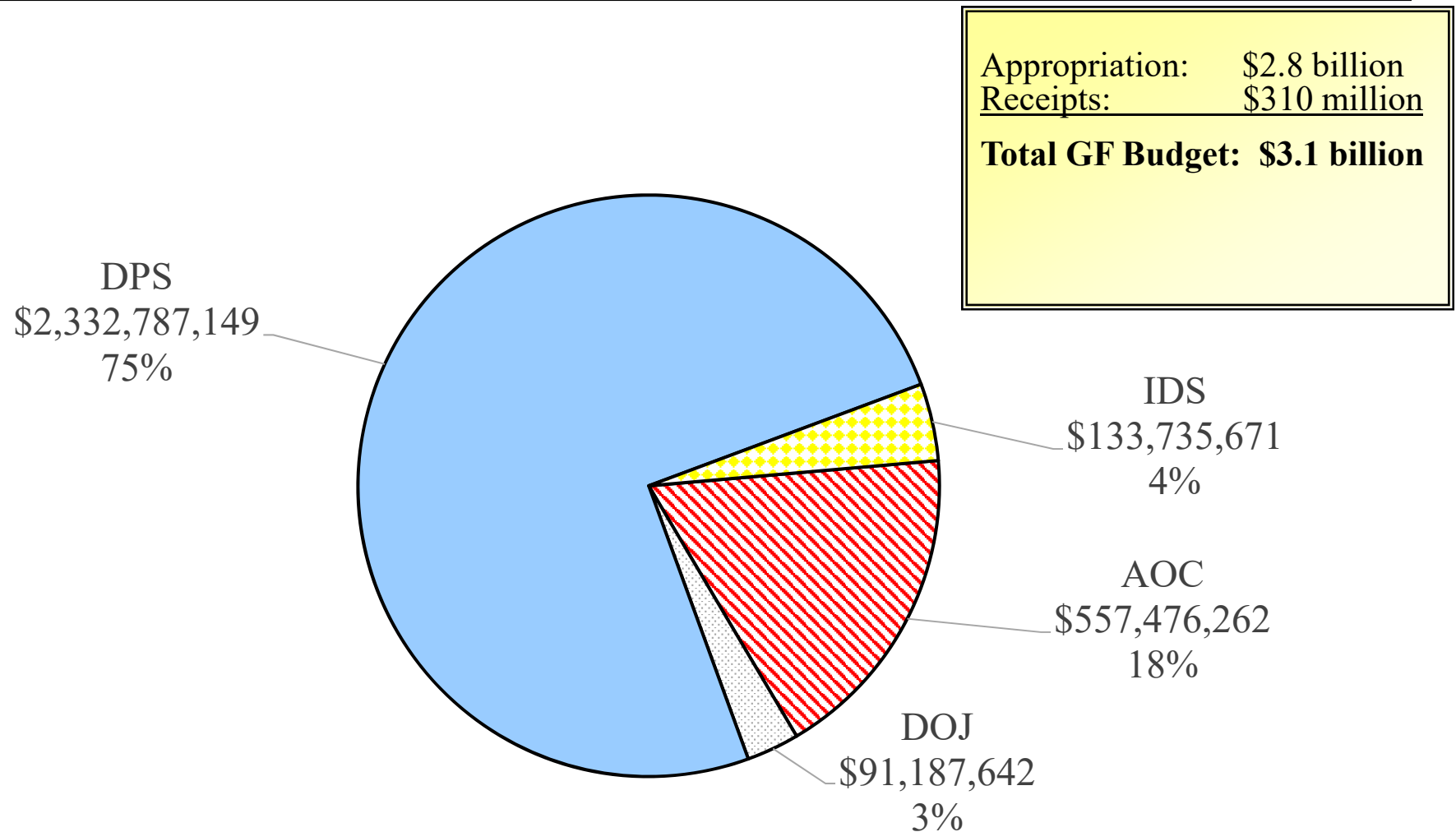
FISCAL RESEARCH DIVISION
A Staff Agency of the North Carolina General Assembly

Today's Presentation

- I. In-Prison Programs**
- II. Alcoholism and Chemical Dependency Programs (ACDP)**
- III. Correction Enterprises**

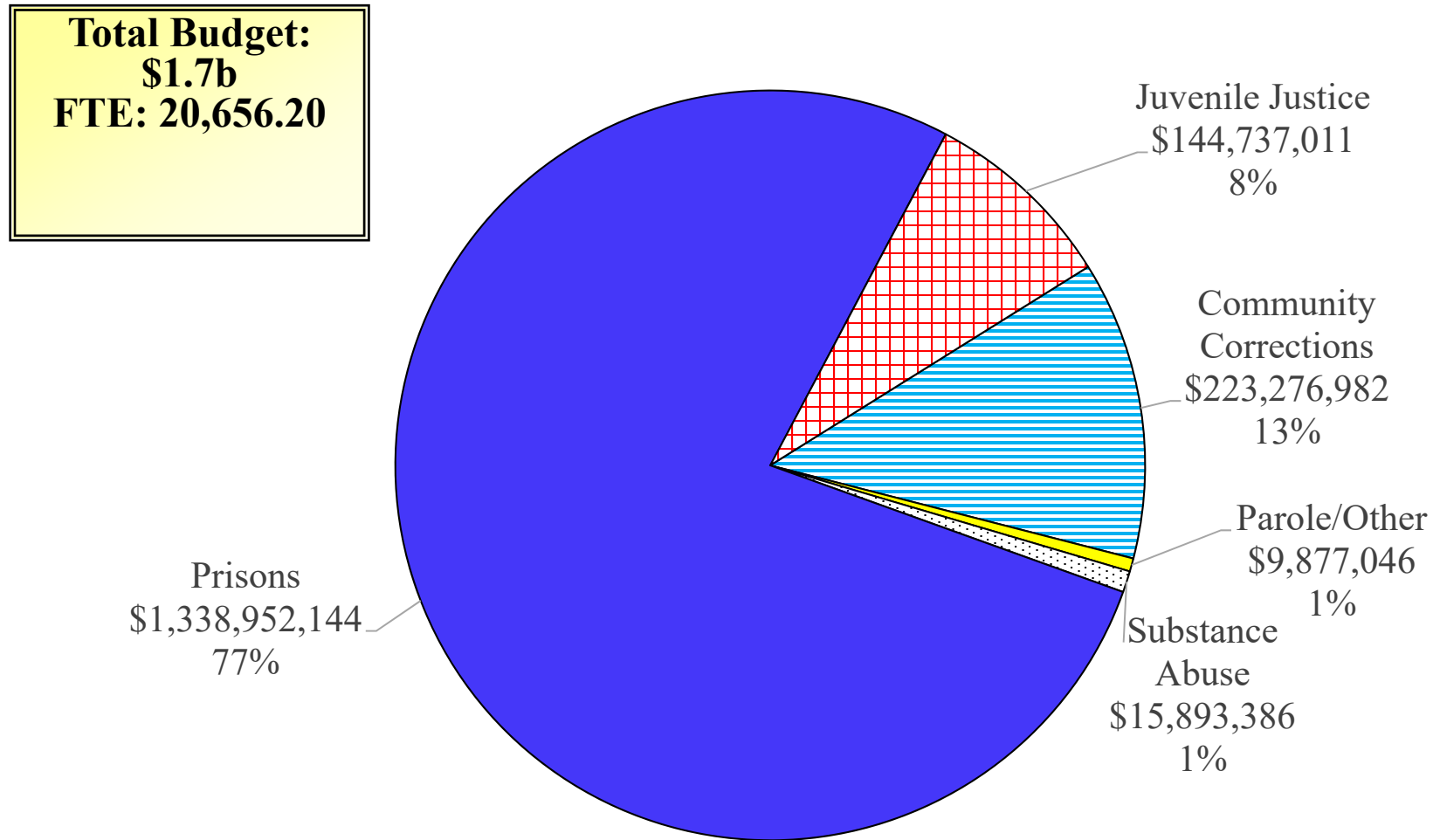


JPS General Fund Base Budget by Agency FY 2019-20



Source: Recommended Base Budget (Worksheet I) 02/16/19

FY 2019-20 DACJJ Base Budget

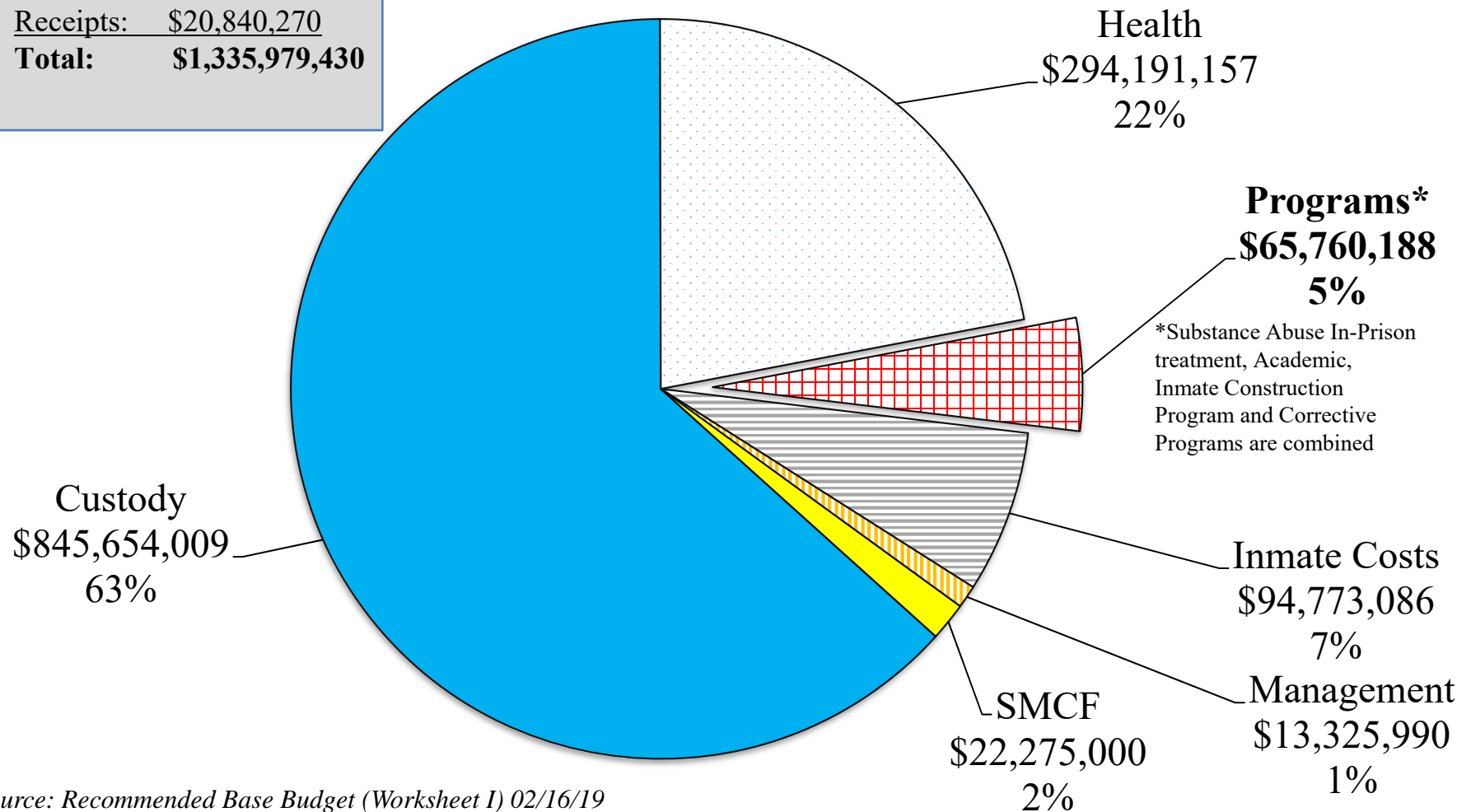


Source: Recommended Base Budget (Worksheet I)



FY 2019-20 Prisons Budget

Total Budget;	
Gen. Fund:	\$1,315,979,430
Receipts:	\$20,840,270
Total:	\$1,335,979,430



Source: Recommended Base Budget (Worksheet I) 02/16/19

I. In-Prison Programming

94% of inmates in State prison will be released

FY 2017-18 Prison Exits: 25,584

G.S. 143B-701. Division of Adult Correction – duties.

It shall be the duty of the Department to provide the necessary custody, supervision, and treatment to control and *rehabilitate criminal offenders and thereby to reduce the rate and cost of crime and delinquency.**

*Emphasis added

In-Prison Programs



2019-20 Base Budget : \$58.4 million

FTE: 950.81

Major Programs

- Diagnostic Centers
- Case Management
- Inmate Education
- Work Assignments
- Chaplains



[illegible]

Diagnostic Centers

FTE: 103

6 centers for intake and assessment to determine proper custody classification, work, and program assignments

Physical, mental health, and educational assessment

Case Completion: 15-day turnaround

Assigned to one of 55 prisons

Inmates processed in 2018: 21,115

Case Management

FTE: 398.88

All inmates are assigned a Case Manager

Case Managers plan, coordinate and facilitate the delivery of programs and services to inmates while incarcerated and assist in transition planning

Meet with inmates *at least* every other calendar month



Education Programs

FY 2017-18 Requirements: \$10,281,621

FTE: 59

Receipts: \$973,722

- DPI IDEA: \$254,377
- Title I: \$719,345



Teachers: 46

Guidance/Psychologists: 5

Principals: 4

Library/Admin: 4

Youth Facilities require GED/HS diploma courses as part of case management

Education Programs

33% of prison entrants read at less than a 6th grade level

Inmates with less than 6th grade reading level required to be in Adult Basic Education (ABE)

Prisoners account for 14% of High School Equivalency diplomas

41 community colleges serve prisons

Education Programs

General Fund: \$10,281,621

- Funds instruction
- Community college FTE
- Tuition fees
- HS Equivalency testing

Inmate Welfare: \$1,047,097

- Funds instruction material
- Higher education initiatives



Education Programs

Inmate Tuition funding: \$3.9 million

Academic-2,605

HS Equivalency and Adult Basic Education

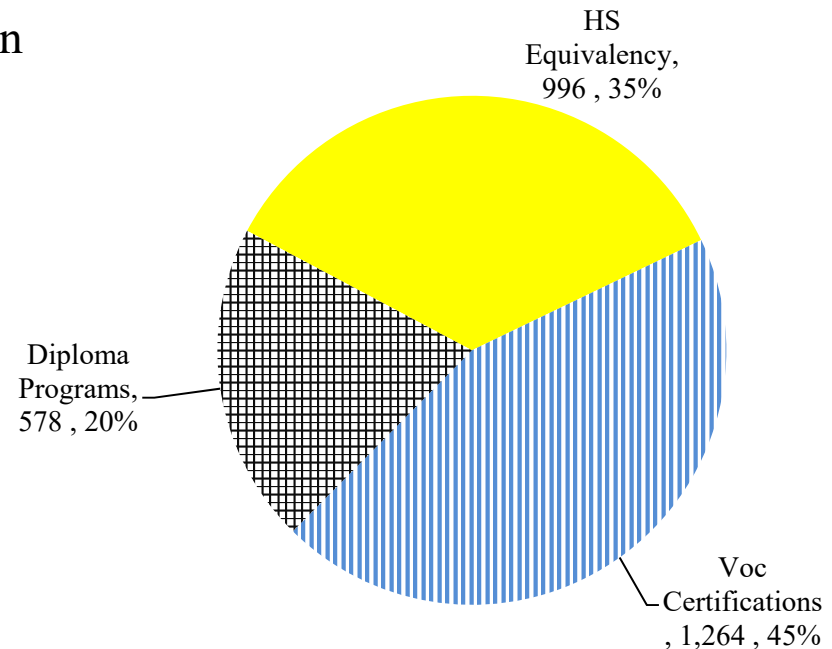
Vocational Courses-1,826

Horticulture; Electronic; Carpentry;
Masonry; Food Service; A/C, Heating,
Refrigeration; and Info Systems

Other Courses-16,463

Social, family and parenting classes,
substance abuse, etc.

Diplomas & Certifications Awarded



Inmates Working

G.S. 148-26. State policy on employment of prisoners.

(a) It is declared to be the public policy of the State of North Carolina that *all able-bodied prison inmates shall be required to perform diligently all work assignments provided for them.* The failure of any inmate to perform such a work assignment may result in disciplinary action. Work assignments and employment shall be for the public benefit to reduce the cost of maintaining the inmate population while enabling inmates to acquire or retain skills and work habits needed to secure honest employment after their release.*

***emphasis added**

Inmate Work Assignments

Assignment	Average Daily
Prison Units	6,706
Food Services	3,052
Correction Enterprise	1,804
Prison Maintenance	1,841
Other Jobs	1,210
Road Squads	593
State Agency/Local Government	521
Inmate Construction Program	342
Work Release*	1,194
Total	17,263

*Paid federal minimum wage

Source: DACJJ, FY 2017-18 Annual Statistical Report

If You Build It, They Will Come...

Inmate Construction

FY 2017-18 Requirements: \$1,355,446

FTE: 4.0 + 63 staff from Central Engineering

FY 2016-17 & FY 2017-18: 69 Projects involved 342 inmates

- Samarcand Training Academy
- Harnett CI Electronic Intrusion System
- Jackson, Edgecombe & Lenoir YDCs
- Western Multipurpose Group Home
- Fencing
- Chillers
- Roofs
- Fire alarm replacements
- Boilers



Inmate Construction Program Challenges

Finding adequate FTE staff because of demands on the construction industry

Cost of qualified applicants

Inmate Labor Challenges:

- Inadequate numbers of offenders for work.
- Insufficient Correctional Officer staff to safely manage the offenders onsite.
- Greater numbers of minimum custody offenders...greater turnover and less experienced workers





Inmate Labor Contracts

- State and local governments contract for inmate labor from minimum custody facilities
- 129 entities employed 1,281 inmates from 31 facilities
- Certified custodial agents provide supervision
- Typically work 4-5 days per week and pay \$1 per day/inmate
- Program affected by minimum custody closures



Work Release

FY 2019-20 Requirements: \$1,007,301

FTE: 17.66

Minimum Custody Level III inmates

Inmates paid at least federal minimum wage

Examples: restaurants and construction firms

Participation: 1,194 inmates

Inmates Pay \$23 per day (\$20 per diem and \$3 transportation fee)

Chaplaincy Program

FTE: 21 General Fund and 14 Receipt-Supported

Religious programs are offered at all prison facilities

Chaplains coordinate all religious programs and outside groups

Chaplains are not clergy; ensure freedom of religion

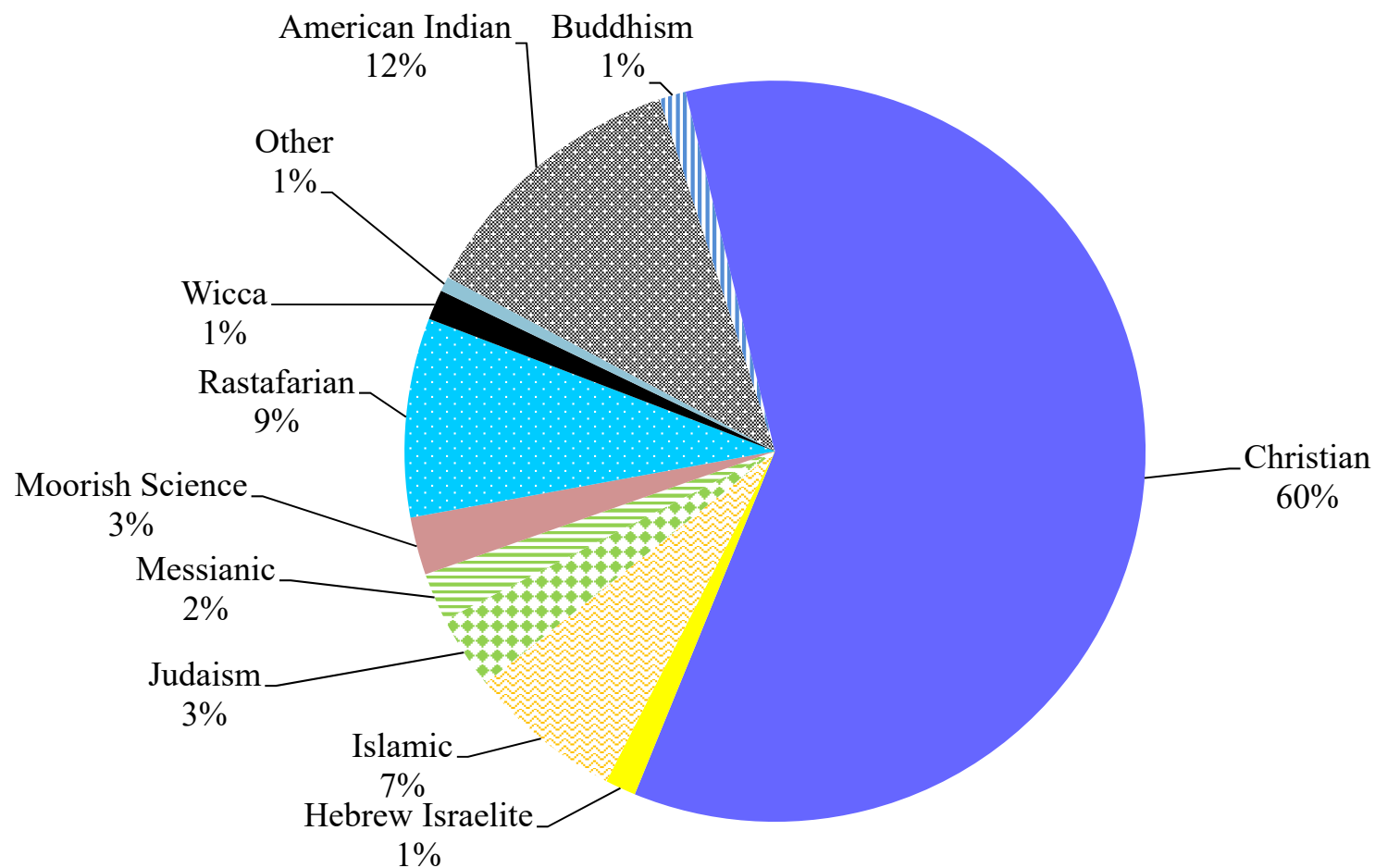
2011: Eliminated 25 Chaplains; maintained positions at 14 close custody facilities

31,506 inmates participated in 15 religious practices

Chaplains at 18 facilities



Religious Affiliations



Source: DOP, Chaplaincy Services (09/18)

New Leash on Life

- Prison dog training program in 19 facilities
- Partnership with local animal shelters
- Inmates train dogs under supervision of professional dog trainer
- High adoption rates & inmates develop skills



II. Alcoholism and Chemical Dependency Programs

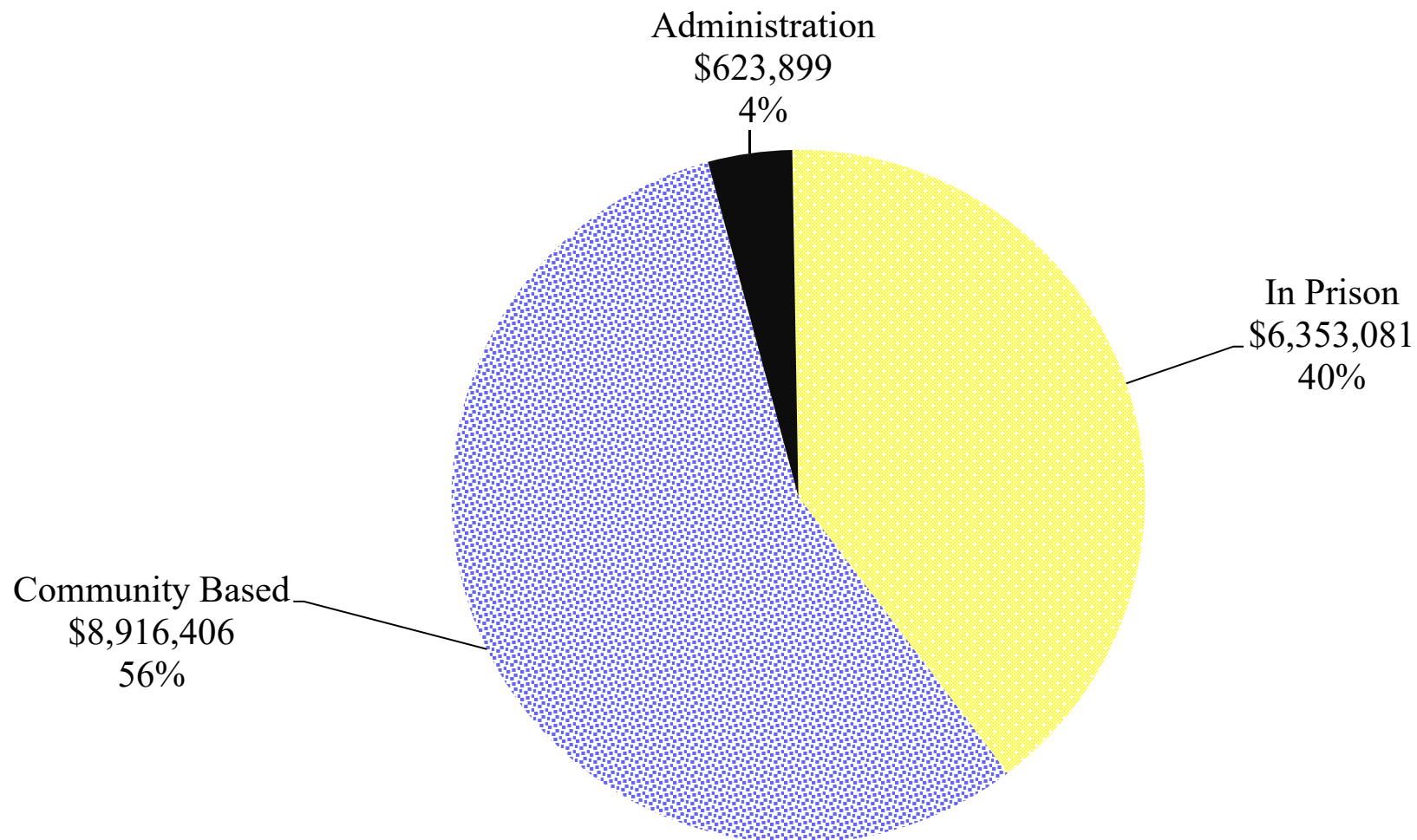
G.S. 143B-704. Division of Adult Correction – functions.

(d) The Division shall establish an alcoholism and chemical dependency treatment program. The program shall consist of a continuum of treatment and intervention services for male and female inmates, established in medium and minimum custody prison facilities, and for male and female probationers and parolees, established in community-based residential treatment facilities.

Moved under Behavioral Health Services



ACDP 2019-20 Base Budget



In-Prison Substance Abuse Treatment

FY 2019-20 Requirements: \$6,353,081

FTE: 85

Annual Enrollment: 4,546

Daily Cost: \$15.84

- **Intermediate Residential Treatment Prison Beds (90 day)**
 - 13 programs (11 male & 2 female)
- **Long -Term Residential Treatment Prison Beds (180-365 days)**
 - 4 programs (2 male & 2 female)

Source: FY 2017-18 data from ACDP Annual Report and DPS Controller

Community Substance Abuse Treatment

FY 2019-20 Requirements: \$8,916,406

FTE: 117

Enrollment: 1,759

Daily Cost	DART Cherry:	\$53.75
	Black Mountain:	\$127.95

90-day programs

Completion Rate:

- DART 71%
- Black Mountain 85%

Source: FY 2017-18 data from ACDP Annual Report and DPS Controller

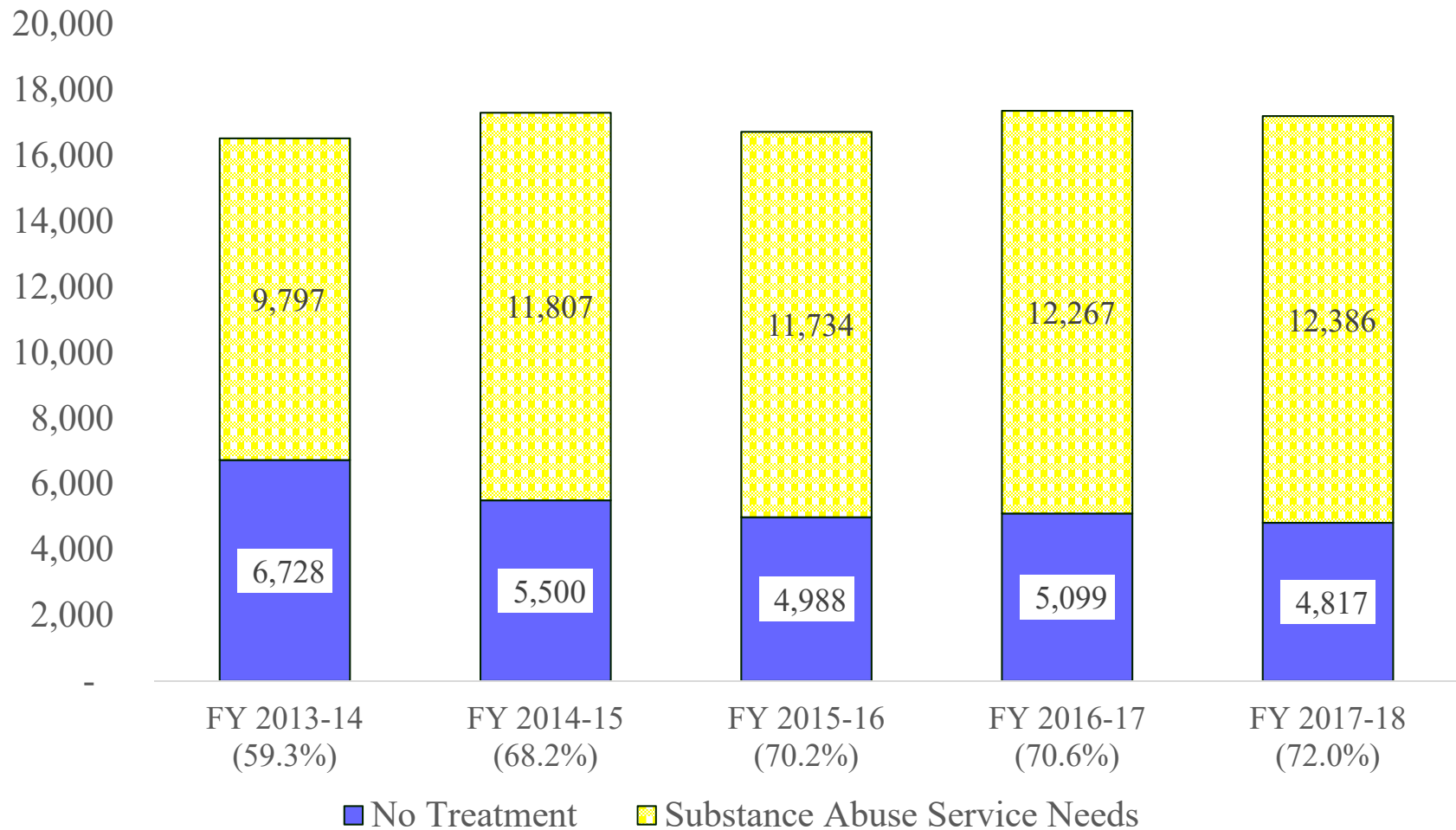
FY 2017-18 Prison Entries & SASSI Scores

Inmate Group	SASSI Score				
	1	2	3	4	5
Adult Female	195 (9%)	237 (11%)	593 (28%)	635 (30%)	488 (23%)
Adult Male	1,693 (12%)	2,274 (16%)	5,879 (43%)	2,673 (19%)	1,313 (9%)
Youth Male	207 (17%)	211 (17%)	352 (29%)	241 (20%)	212 (17%)
Totals	2,095 (12%)	2,722 (16%)	6,824 (40%)	3,549 (21%)	2,013 (12%)

Note: Scores of 3 or higher need substance abuse services

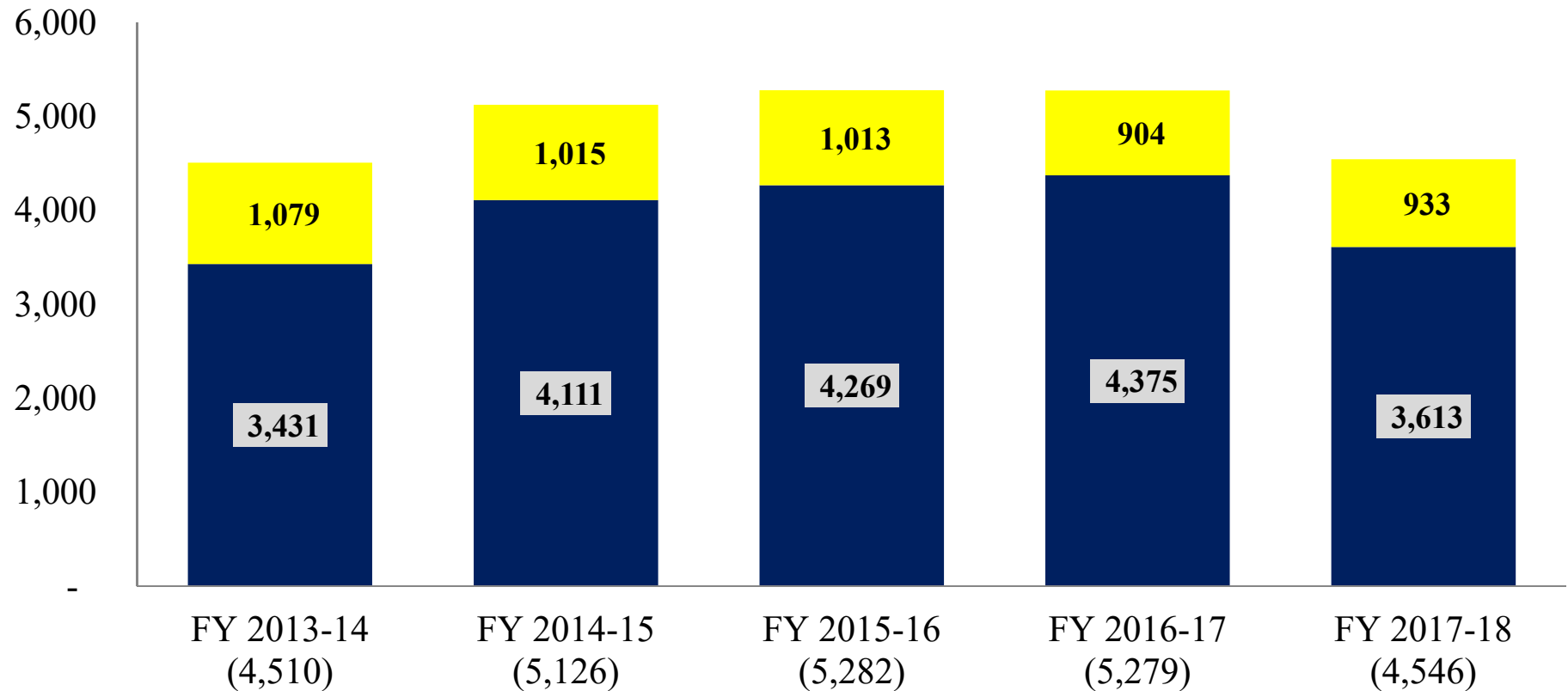
*17,023 inmates took the SASSI=Substance Abuse Subtle Screening Inventory

Need for Substance Abuse Intervention



Source: ACDP annual reports

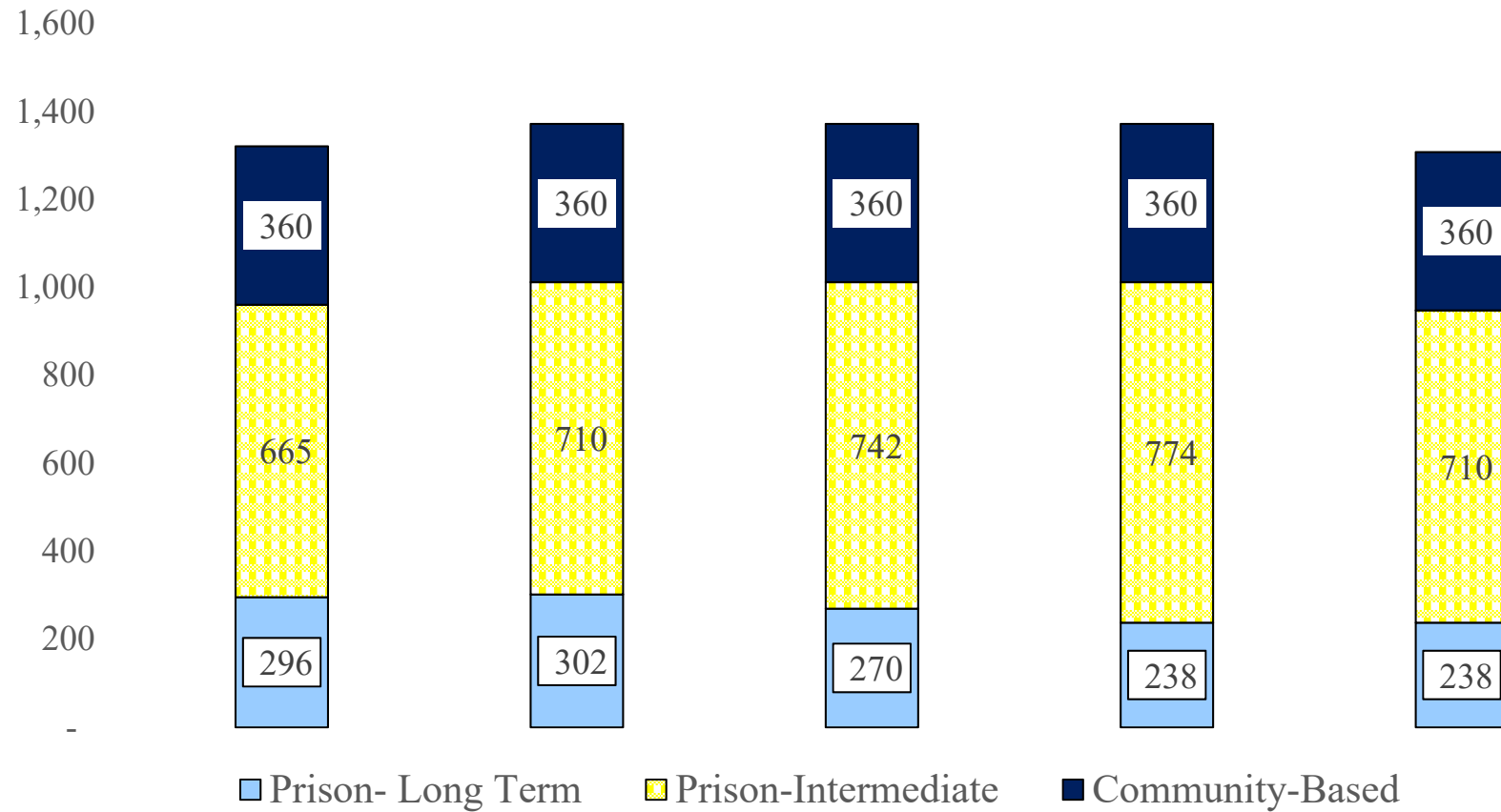
Annual Enrollment



Source: ACDP annual reports

■ Intermediate ■ Long-Term

Substance Abuse Treatment Slots

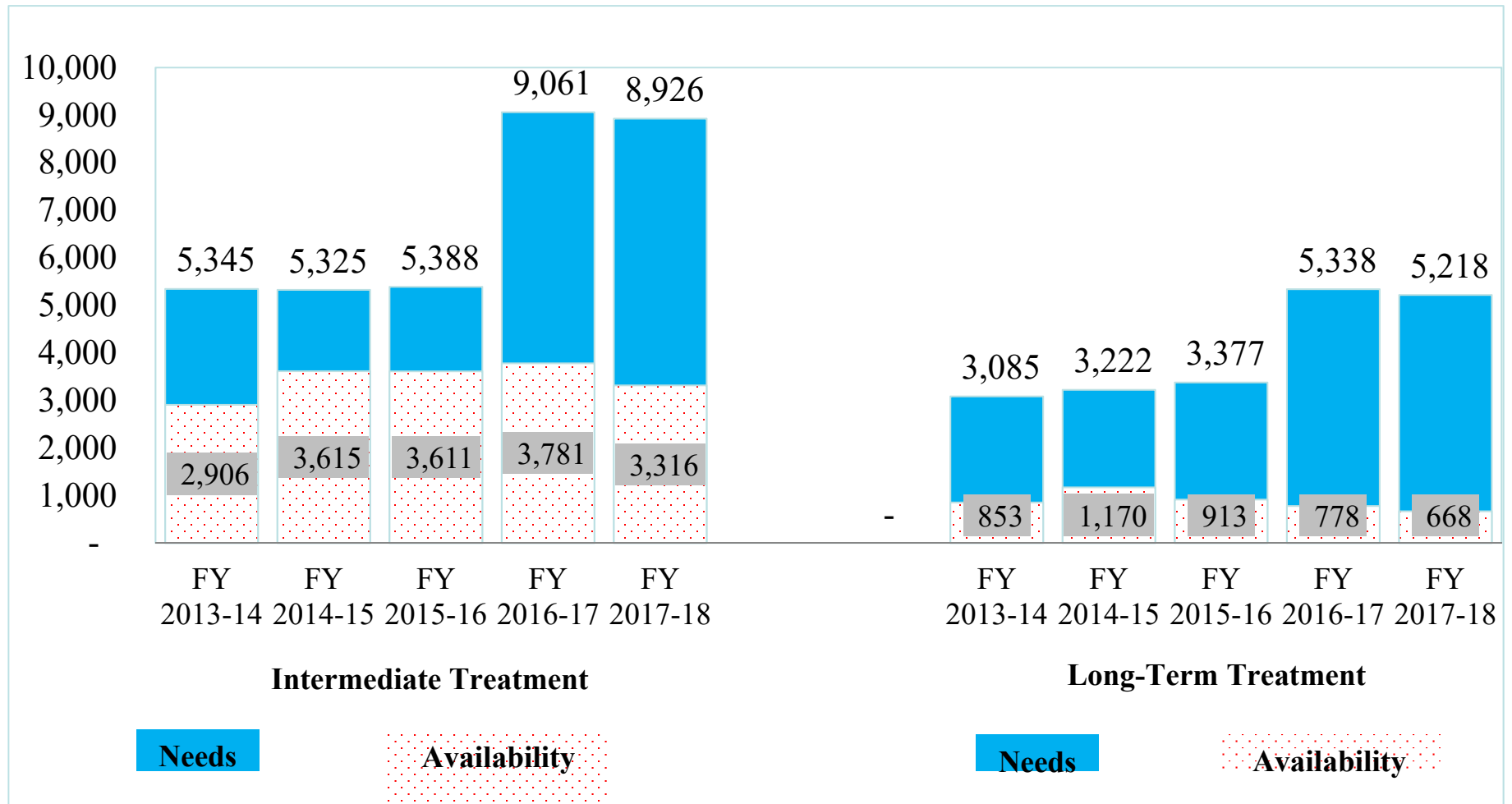


Source: DAC, ACDP Annual Reports

FY (# of slots)



Substance Abuse Treatment Needs and Slots



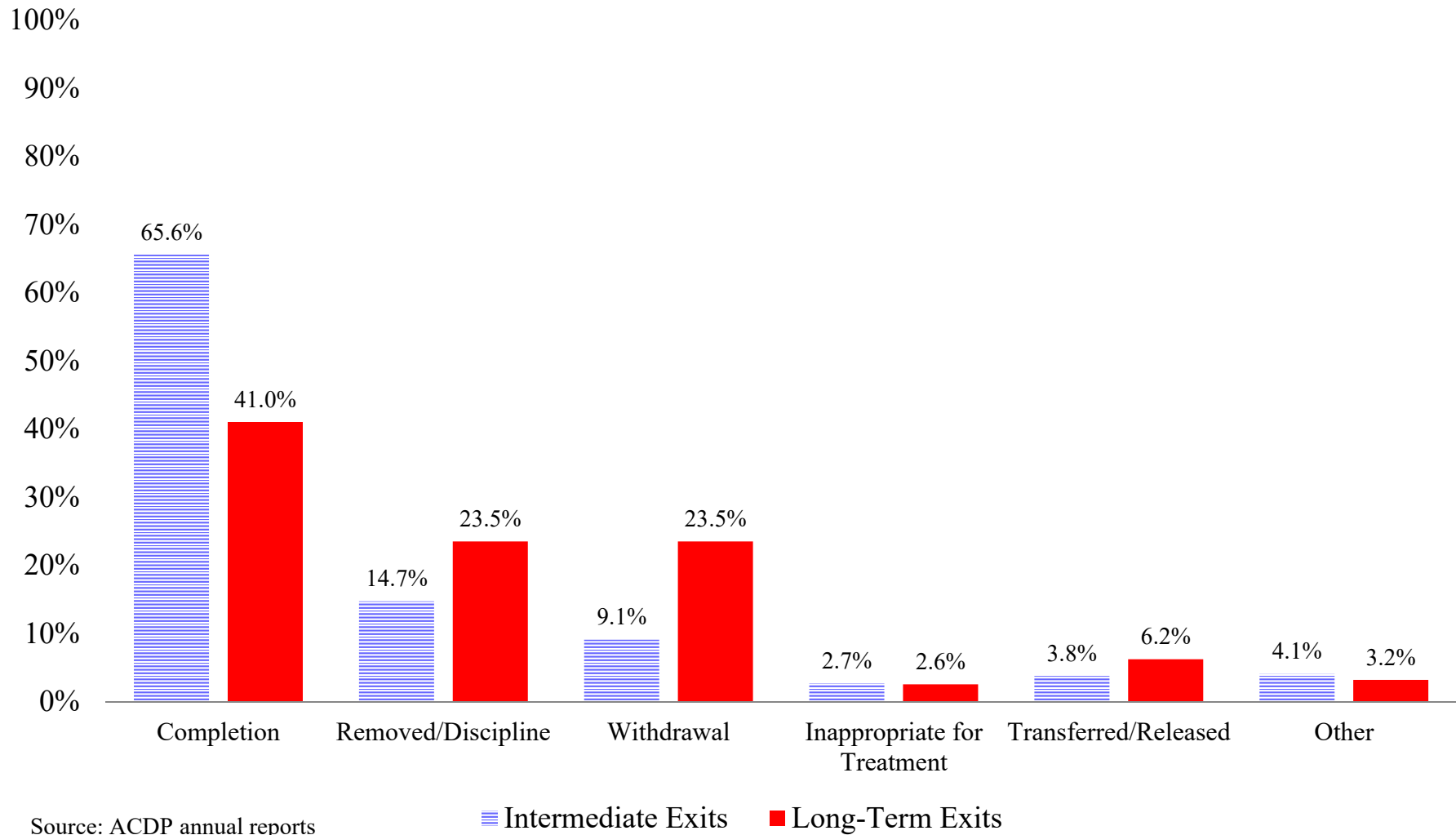
Source: DAC, ACDP Annual Reports

FY 2017-18 In-Prison Treatment Beds

Program	Slots	Average Daily Enrollment	Annual Enrollment	Capacity Utilization*	Completion
Intermediate Treatment (13 prisons)	710	570	3,613	79%	65%
Long-Term Residential (4 prisons)	300	249	933	83%	41%

Source: DAC, ACDP FY 2017-18 Annual Report

FY 2017-18 Exits from Treatment Programs



Treatment Challenges

- Not enough treatment slots
- Inmates in close custody not treated
- General medical and mental health issues
- Operational demands of prisons
- No single purpose unit/facilities for substance abuse





Not Just Making It Right. Making It Better.

III. Correction Enterprises



Correction Enterprises Budget

FTE: 367

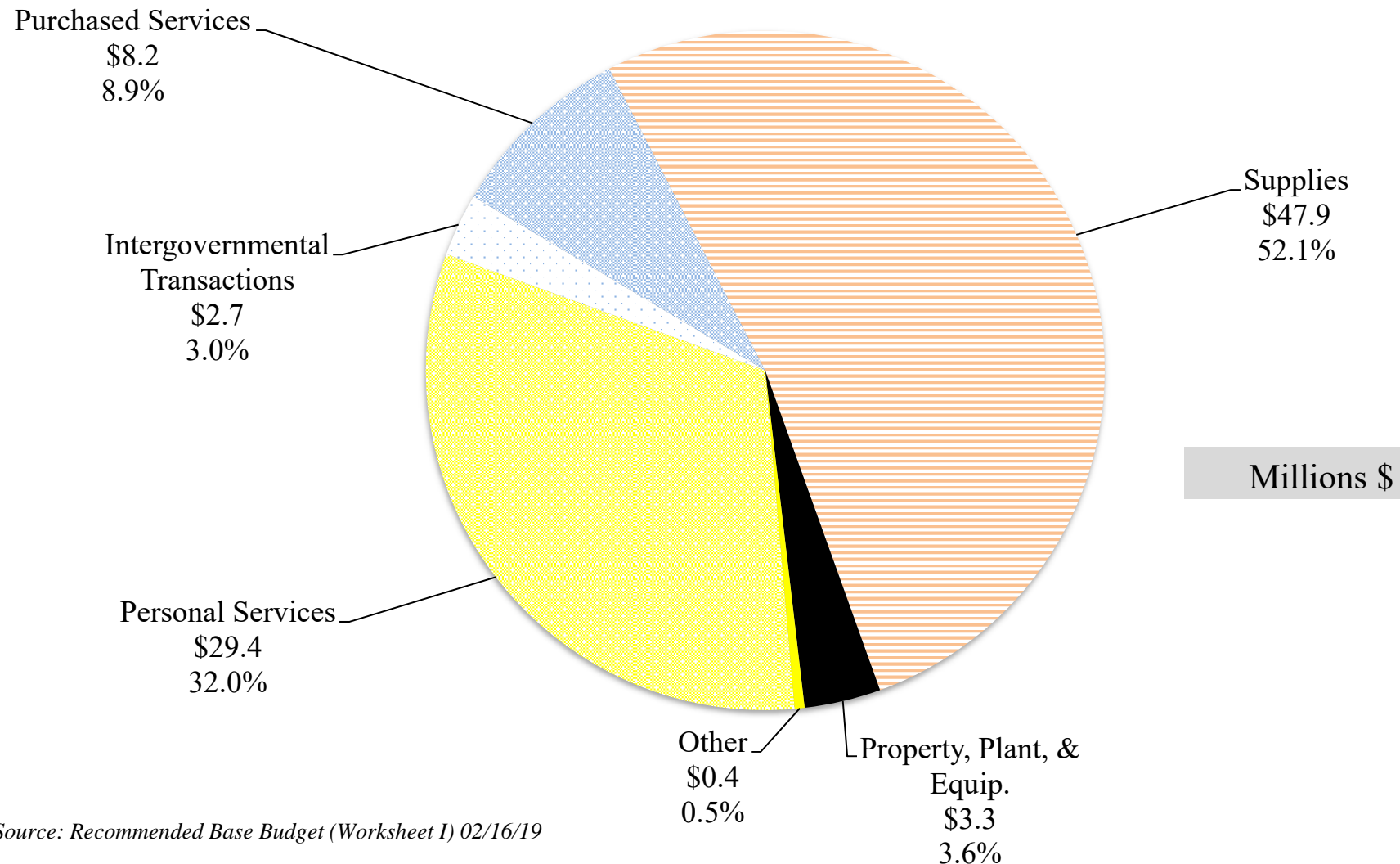
FY 2019-20 budget: \$92,002,474

- 2nd largest prison industry in the nation
- 18 industries at 30 plants employ 2,512 inmates
- \$92.8 million in revenue



Source: NCIBIS, Worksheet I, 02/16/19 and Correction Enterprises

Correction Enterprises FY 2019-20 Base Budget



Source: Recommended Base Budget (Worksheet I) 02/16/19

Correction Enterprises

- Washed 14,101 tons of laundry
- Produced 2,474,799 license tags
- Completed 85,278 new CO shirts and 55,982 pieces from scrubs to blankets
- Produced 25.2 million copies



Source: Correction Enterprises, FY 2017-18 annual report

Correction Enterprises

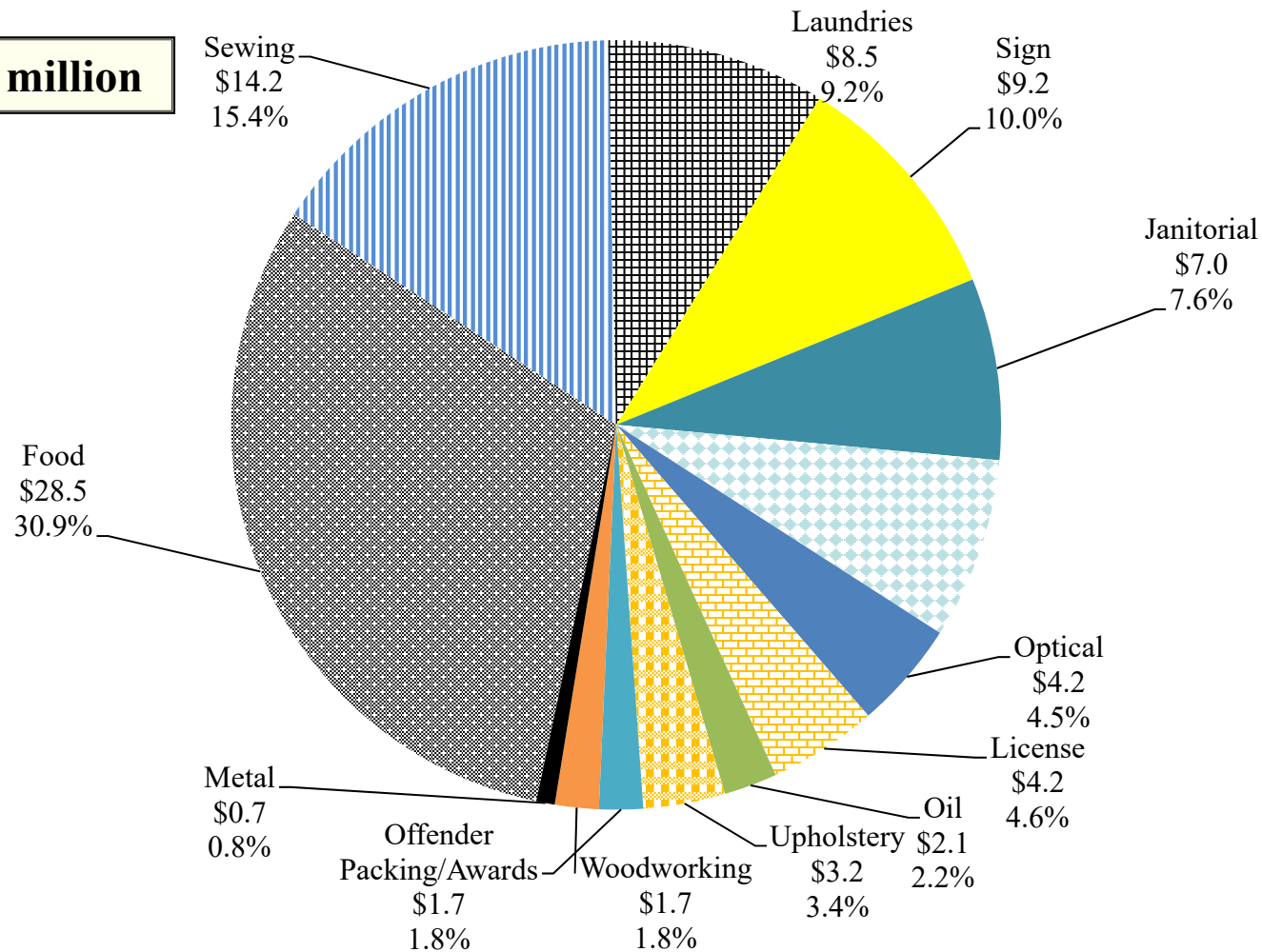
- Raised 46,800 chickens lay 2,000 cases of egg per month
- Processed 6,427 tons of meat, cheese and frozen vegetables
- Raised 99,570 bushels of corn, edible and regular soybeans
- Produced 603 tons of turnips and 555 tons of sweet corn



Source: Correction Enterprises, FY 2017-18 annual report

FY 2017-18 Correction Enterprises Sales

Total: \$92.2 million



Note: Figures are in millions of dollars

Source: Correction Enterprises, FY 2017-18 Annual Report

Correction Enterprises Transfers and Payments

Intergovernmental Transfers: \$2,736,357

- General Fund: \$500,000
- Crime Victims: \$176,357
- Custody/Prison Costs: \$2,060,000

Inmate Labor: \$5,162,593

- Incentive Wages: \$4,039,531
- Correction Enterprise: \$1,123,062



"Harris, when I said 'any questions' I was using only a figure of speech."

